



## Standards Committee

**A meeting of the Standards Committee will be held as a remote meeting on Wednesday 30 September 2020 at 4.00 pm**

### Agenda

<b>1</b>	<b>Apologies for Absence and Appointment of Substitute Members</b>
<b>2</b>	<p><b>Declarations of Interest</b></p> <p>Members are asked to declare any interest and the nature of that interest which they may have in any of the items under consideration at this meeting.</p>
<b>3</b>	<b>Appointment of Vice Chairman of the Committee for the Municipal Year 2020-21</b>
<b>4</b>	<p><b>Minutes</b> (Pages 5 - 10)</p> <p>To confirm the Minutes of the Meetings of the Committee held on 8 July 2020 and 16 September 2020</p>
<b>5</b>	<p><b>Urgent Business</b></p> <p>The Chairman to advise whether they have agreed to any item of urgent business being admitted to the topics for discussion.</p>
<b>6</b>	<b>Chairman's Announcements</b>
<b>7</b>	<p><b>Standards Complaints Arrangements Report</b> (Pages 11 - 22)</p> <p><b>Report of the Executive Director: Resources and Monitoring Officer</b></p> <p><b>Purpose of report</b></p> <p>To propose changes to the Standards Complaints Arrangements so members of the Standards Committee are more involved in reviewing the nature and content of complaints.</p> <p>To update the Standards Committee on the co-option of Town and Parish Council</p>

	<p>councillors.</p> <p><b>Recommendations</b></p> <p>The meeting is recommended:</p> <p>1.1 To approve Appendix 1 - the current Standards Committee Arrangements with proposed amendments.</p> <p>1.2 To note the progress on the co-option of two town / parish council councillors to the two vacant positions on the Committee.</p>
<p><b>8</b></p>	<p><b>Exclusion of Press and Public</b></p> <p>The following report(s) contain exempt information as defined in the following paragraph(s) of Part 1, Schedule 12A of Local Government Act 1972.</p> <p>3– Information relating to the financial or business affairs of any particular person (including the authority holding that information).</p> <p>Members are reminded that whilst the following item(s) have been marked as exempt, it is for the meeting to decide whether or not to consider each of them in private or in public. In making the decision, members should balance the interests of individuals or the Council itself in having access to the information. In considering their discretion members should also be mindful of the advice of Council Officers.</p> <p>Should Members decide not to make a decision in public, they are recommended to resolve as follows:</p> <p>“That under Section 100A of the Local Government Act 1972, the public and press be excluded from the meeting for the following item(s) of business on the grounds that, if the public and press were present, it would be likely that exempt information falling under the provisions of Schedule 12A, Part I, Paragraph 3 would be disclosed to them, and that in all the circumstances of the case, the public interest in maintaining the exemption outweighs the public interest in disclosing the information.”</p>
<p><b>9</b></p>	<p><b>Standards - Statement of Position</b> (Pages 23 - 26)</p> <p>Report of the Executive Director – Resources and Monitoring Officer</p>

## **The Standards Committee Members:**

Councillor John Townsend (Chairman)

Councillor Steven Hollowell

Councillor Sandra Barnes MBE

Councillor Ann Addison

Councillor Lisa Samiotis

## **Queries Regarding this Agenda**

If you have any queries about this agenda please contact Diana Davies, Democratic and Elections, [democracy@cherwellandsouthnorthants.gov.uk](mailto:democracy@cherwellandsouthnorthants.gov.uk), 01327 322195

## **Access to Meetings**

If you have any special requirements (such as a large print version of these papers or special access facilities) please contact the officer named below, giving as much notice as possible before the meeting.

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# Public Document Pack Agenda Item 4

## South Northamptonshire Council

### Standards Committee

Minutes of a meeting of the Standards Committee held as a remote meeting on Wednesday 8 July 2020 at 10.30 am.

Present      Councillor John Townsend (Chairman)  
                  Councillor Steven Hollowell (Vice-Chairman)  
                  Councillor Ann Addison  
                  Councillor Sandra Barnes MBE

Apologies    Councillor Lisa Samiotis  
for  
Absence:

Officers:     Andrew Hunkin, Executive Director: Resources (Monitoring  
                  Officer)  
                  Diana Davies, Democratic Services Officer  
                  Natasha Clark, Governance and Elections Manager

#### 1      **Declarations of Interest**

There were no declarations of interest.

#### 2      **Appointment of Vice Chairman of the Committee for the Municipal Year 2020-21**

That Councillor Steven Hollowell be appointed Vice Chairman of the Standards Committee for the municipal year 2020-21.

#### 3      **Minutes**

The Minutes of the Meetings of the Committee held on 24 January 2013, 15 January 2014, 18 May 2016, 17 May 2017, 16 May 2018 and 15 May 2019 were agreed as a correct record and would be signed by the Chairman in due course.

#### 4      **Urgent Business**

There were no items of urgent business.

#### 5      **Chairman's Announcements**

There were no Chairman's announcements.

## 6 **Draft Annual Report**

The Executive Director: Resources (Monitoring Officer) submitted a report which provided a summary of the volume, nature and outcome of Standards complaints received by the Monitoring Officer during 2019/20.

In response to Members' comments regarding how complaints were managed and communication with the Committee, the Executive Director: Resources (Monitoring Officer) explained that he and his predecessor as Monitoring Officers had been dealing with complaints of alleged misconduct by SNC Members and constituent Town and Parish Councils within the South Northants area under the local determination arrangements that had been agreed by Full Council in July 2012 when the new standards arrangements came into force.

In considering the report, the Committee requested that the Executive Director Resources (Monitoring Officer) review the current 'local determination arrangements' to ensure more inclusion of Standards Committee members which would aid transparency. The Executive Director should anonymise complaints and send to Standards Committee members upon receipt and submit a detailed report of complaints received to each meeting, which should be held at least at 6 monthly intervals. The Executive Director Resources (Monitoring Officer) confirmed he would amend the arrangements in accordance with the changes agreed by the Committee.

In response to Members' comments about neither the Independent Persons nor the Parish Council representative being in attendance at the meeting, the Executive Director Resources (Monitoring Officer) explained that the council currently had 2 Independent Persons, whom he was in regular contact with, and one parish Council representative. The Committee agreed that recruitment to the two vacant Parish Council representative posts be filled as soon as practicable. The Committee further requested that the Independent Persons and Parish representatives be invited to future meetings of the Standards Committee.

### **Resolved**

- (1) That, having given due consideration, the Standards Committee Annual Report be endorsed and recommended to Full Council to note, subject to the following amendments:
  - (i) The Monitoring Officer, in consultation with the Chairman of the Standards Committee, to review the Standards Complaints arrangements so that the Standards Committee was more involved in reviewing the nature and content of complaints.
  - (ii) The Committee to have more contact with the Independent Persons and co-opted town and parish council committee members
  - (iii) The Monitoring Officer, in consultation with the Chairman of the Standards Committee, to co-op two town/parish council councillors to the two vacant positions on the Committee.

**7 Local Government Ethical Standards**

The Executive Director Resources (Monitoring Officer) submitted a report on the *Local Government Ethical Standards – A Review by the Committee on Standards in Public Life* report.

**Resolved**

- (1) That the contents of the report be noted.

The meeting closed at 11.50 am

Chairman:

Date:

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## **South Northamptonshire Council**

### **Standards Committee**

Minutes of a meeting of the Standards Committee held at Remote meeting on Wednesday 16 September 2020 at 6.49 pm.

Present      Councillor John Townsend (Chairman)

Councillor Steven Hollowell  
Councillor Ann Addison  
Councillor Sandra Barnes MBE

Apologies    Councillor Lisa Samiotis  
for  
Absence:

#### **1      Appointment of Chairman for the Municipal Year 2020/2021**

##### **Resolved**

- (1)      That Councillor John Townsend be appointed Chairman of the Standards Committee for the municipal year 2020/2021/.

The meeting closed at 6.50 pm

Chairman:

Date:

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## South Northamptonshire Council

### Standards Committee

30 September 2020

## Proposed amendments to the Standards Complaints Arrangements, and actions following the Standards Committee meeting of 8 July 2020

### Report of the Executive Director: Resources and Monitoring Officer

This report is public

#### Purpose of report

To propose changes to the Standards Complaints Arrangements so members of the Standards Committee are more involved in reviewing the nature and content of complaints.

To update the Standards Committee on the co-option of Town and Parish Council councillors.

#### 1.0 Recommendations

The meeting is recommended:

- 1.1 To approve Appendix 1 - the current Standards Committee Arrangements with proposed amendments.
- 1.2 To note the progress on the co-option of two town / parish council councillors to the two vacant positions on the Committee.

#### 2.0 Standards Complaints Arrangements

- 2.1 At the last meeting of the Standards Committee, members asked the Monitoring Officer, in consultation with the Chairman of the Standards Committee, to review the Standards Complaints Arrangements so that the Standards Committee was more involved in reviewing the nature and content of complaints.
- 2.2 Appendix 1 sets out the current Standards Committee Arrangements, with proposed amendments in red, that seek to ensure members are more involved and informed.
- 2.3 It is proposed that members are informed at various stages of a standards complaint, of progress and the actions and decisions taken. This would be done by email to individual members. The Standards Committee would then formally review all complaints at regular meetings of the committee.

2.4 Further meetings have been scheduled for 17 December 2020 and 24 March 2021.

### **3.0 Town / Parish Council Co-options**

3.1 The Standards Committee asked the Monitoring Officer, in consultation with the Chairman of the Standards Committee, to seek to co-opt two town / parish council councillors to the two vacant positions on the Committee.

3.2 Officers have written to the Town and Parish Council Clerks in the district to seek expressions of interest from individual councillors. These will be considered by the Monitoring Officer and the Chairman. The closing date for expressions of interest is 20 September 2020 and any proposed co-options will be recommended to Council on 21 October 2020.

### **4.0 Conclusion and Reasons for Recommendations**

4.1 The proposed amendments to the Standards Committee Arrangements are intended to improve Standards Committee members' involvement in reviewing the nature and content of complaints. It is hoped that these along with the scheduled meetings will achieve this goal.

### **5.0 Alternative Options and Reasons for Rejection**

5.1 Members may wish to further amend the Standards Committee Arrangements and this will be considered at the meeting of the Standards Committee.

### **6.0 Implications**

#### **Financial and Resource Implications**

6.1 There are no direct implications arising directly from this report.

Comments checked by:

Denise Taylor, Strategic Business Partner and Deputy S151 Officer

Tel: 01327 322290,

Email: [denise.taylor@southnorthants.gov.uk](mailto:denise.taylor@southnorthants.gov.uk)

#### **Legal Implications**

6.2 There are no direct implications arising directly from this report. The Standards Complaints Arrangements are as required by the Localism Act 2011.

Comments checked by:

Peter Holt, Assistant Chief Executive and Deputy Monitoring Officer

Tel: 01327 322289,

Email: [peter.holt@southnorthants.gov.uk](mailto:peter.holt@southnorthants.gov.uk)

## 7.0 Decision Information

### Wards Affected

All

### Links to Corporate Plan and Policy Framework

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## Document Information

Appendix No	Title
1	Arrangements for dealing with complaints of Councillor Misconduct
Background Papers	
None	
Report Author	Andrew Hunkin, Executive Director: Resources and Monitoring Officer
Contact Information	Tel: 0300 003 0202 Email: <a href="mailto:andrew.hunkin@southnorthants.gov.uk">andrew.hunkin@southnorthants.gov.uk</a>

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## Arrangements for dealing with complaints of Councillor Misconduct

### 1 Context

These Arrangements set out how you may make a complaint that an elected or co-opted member of this authority *[or of a parish council within its area]* has failed to comply with the authority's Code of Conduct, and sets out how the authority will deal with allegations of a failure to comply with the authority's Code of Conduct.

Under the Localism Act 2011, the Council must have in place arrangements under which allegations that a member or co-opted member of the authority *[or of a parish council within the authority's area]*, or of a Committee or Sub-Committee of the authority, has failed to comply with that authority's Code of Conduct can be investigated and decisions made on such allegations.

Such arrangements must provide for the authority to appoint at least one Independent Person, whose views must be sought by the authority before it takes a decision on an allegation which it has decided shall be investigated, and whose views can be sought by the authority at any other stage, or by a member *[or a member or co-opted member of a parish council]* against whom an allegation has been made.

### 2 The Code of Conduct

The Council has adopted a Code of Conduct for members, which is available for inspection on the authority's website and on request from Reception at the Council's Offices.

*[Each parish council is also required to adopt a Code of Conduct. If you wish to inspect a Parish Council's Code of Conduct, you should inspect any website operated by the parish council or request the parish clerk to allow you to inspect the parish council's Code of Conduct].*

### 3 Making a complaint

If you wish to make a complaint, please write or email to:-

Executive Director: Resources (Monitoring Officer)  
South Northamptonshire Council  
The Forum  
Moat Lane  
Towcester  
Northants, NN12 6AD

Or

Standards.MonitoringOfficer@southnorthants.gov.uk

The Monitoring Officer is a senior officer of the authority who has statutory responsibility for maintaining the register of members' interests and who is responsible for administering the system in respect of complaints of member misconduct.

In order to ensure that we have all the information which we need to be able to process your complaint, please clearly identify the Councillor or Councillors you are complaining about and the paragraphs of the Code which you allege have been breached.

Please provide us with your name and a contact address or email address, so that we can acknowledge receipt of your complaint and keep you informed of its progress. If you want to keep your name and address confidential, please indicate this, in which case we will not disclose your name and address to the member against whom you make the complaint, without your prior consent. The authority does not normally investigate anonymous complaints, unless there is a clear public interest in doing so.

The Monitoring Officer will acknowledge receipt of your complaint, and will keep you informed of the progress of your complaint.

#### **4 Will your complaint be investigated?**

The Monitoring Officer will review every complaint received and, after consultation with the Independent Person, will take a decision as to whether it merits formal investigation. Where the Monitoring Officer has taken a decision, he/she will inform you of his/her decision and the reasons for that decision. **This decision will be reported to the members of the Standards Committee.**

Where he/she requires additional information in order to come to a decision, he/she may come back to you for such information, and may request information from the member against whom your complaint is directed. *[Where your complaint relates to a Parish Councillor, the Monitoring Officer may also inform the Parish Council of your complaint and seek the views of the Parish Council before deciding whether the complaint merits formal investigation.]*

In appropriate cases, the Monitoring Officer may seek to resolve the complaint informally, without the need for a formal investigation. Such informal resolution may involve the member accepting that his/her conduct was unacceptable and offering an apology, or other remedial action by the authority. **Any resolution will be reported to the members of the Standards Committee.** Where the member or the authority makes a reasonable offer of local resolution, but you are not willing to accept that offer, the Monitoring Officer will take account of this in deciding whether the complaint merits formal investigation.

If your complaint identifies criminal conduct or breach of other regulation by any person, the Monitoring Officer has the power to call in the Police and other regulatory agencies. **Any such action will be reported to the members of the Standards Committee.**

**5 How is the investigation conducted?**

If the Monitoring Officer decides that a complaint merits formal investigation, he/she will appoint an Investigating Officer, who may be another senior officer of the authority, an officer of another authority or an external investigator. **Any such action will be reported to the members of the Standards Committee.** The Investigating Officer will decide whether he/she needs to meet or speak to you to understand the nature of your complaint and so that you can explain your understanding of events and suggest what documents the Investigating Officer needs to see, and who the Investigating Officer needs to interview.

The Investigating Officer would normally write to the member against whom you have complained and provide him/her with a copy of your complaint, and ask the member to provide his/her explanation of events, and to identify what documents he/she needs to see and who he/she needs to interview. In exceptional cases, where it is appropriate to keep your identity confidential or disclosure of details of the complaint to the member might prejudice the investigation, the Monitoring Officer can delete your name and address from the papers given to the member, or delay notifying the member until the investigation has progressed sufficiently.

At the end of his/her investigation, the Investigating Officer will produce a draft report and will send copies of that draft report, in confidence, to you and to the member concerned, to give you both an opportunity to identify any matter in that draft report which you disagree with or which you consider requires more consideration.

Having received and taken account of any comments which you may make on the draft report, the Investigating Officer will send his/her final report to the Monitoring Officer.

**6 What happens if the Investigating Officer concludes that there is no evidence of a failure to comply with the Code of Conduct?**

The Monitoring Officer will review the Investigating Officer's report and after consulting with the Independent Person, if he is satisfied that the Investigating Officer's report is sufficient, the Monitoring Officer will write to you and to the member concerned *[and to the Parish Council, where your complaint relates to a Parish Councillor]*, notifying you that he is satisfied that no further action is required, and give you both a copy of the Investigating Officer's final report. If the Monitoring Officer is not satisfied that the investigation has been conducted properly, he may ask the Investigating Officer to reconsider his/her report. **Any such action will be reported to the members of the Standards Committee.**

**7 What happens if the Investigating Officer concludes that there is evidence of a failure to comply with the Code of Conduct?**

The Monitoring Officer will review the Investigating Officer's report and will then either send the matter for hearing before the Standards Committee or, after consulting the Independent Person, seek local resolution.

## 7.1 Local Resolution

The Monitoring Officer may consider that the matter can reasonably be resolved without the need for a hearing. In such a case, he will **inform members of the Standards Committee**, consult with the Independent Person and with you as the complainant and seek to agree what you consider to be a fair resolution, which also helps to ensure higher standards of conduct for the future. Such resolution may include the member accepting that his/her conduct was unacceptable and offering an apology, and/or other remedial action by the authority. If the member complies with the suggested resolution, the Monitoring Officer will report the matter to the Standards Committee *[and the Parish Council]* for information, but will take no further action. However, if you tell the Monitoring Officer that any suggested resolution would not be adequate, the Monitoring Officer will refer the matter for a hearing.

## 7.2 Hearing

If the Monitoring Officer considers that local resolution is not appropriate, or you are not satisfied by the proposed resolution, or the member concerned is not prepared to undertake any proposed remedial action, such as giving an apology, then the Monitoring Officer will report the Investigating Officer's report to the Standards Committee which will conduct a hearing before deciding whether the member has failed to comply with the Code of Conduct and, if so, whether to take any action in respect of the member.

The Monitoring Officer may conduct a "pre-hearing process", requiring the member to give his/her response to the Investigating Officer's report, in order to identify what is likely to be agreed and what is likely to be in contention at the hearing, and the Committee Chairman may issue directions as to the manner in which the hearing will be conducted. At the hearing, the Investigating Officer will present his/her report, call such witnesses as he/she considers necessary and make representations to substantiate his/her conclusion that the member has failed to comply with the Code of Conduct. For this purpose, the Investigating Officer may ask you as the complainant to attend and give evidence to the Committee. The member will then have an opportunity to give his/her evidence, to call witnesses and to make representations to the Committee as to why he/she considers that he/she did not fail to comply with the Code of Conduct.

The Committee, with the benefit of any advice from the Independent Person, may conclude that the member did not fail to comply with the Code of Conduct, and so dismiss the complaint. If the Committee concludes that the member did fail to comply with the Code of Conduct, the Chairman will inform the member of this finding and the Committee will then consider what action, if any, the Committee should take as a result of the member's failure to comply with the Code of Conduct. In doing this, the Committee will give the member an opportunity to make representations to it and will consult the Independent Person, but will then decide what action, if any, to take in respect of the matter.

**8 What action can the Committee take where a member has failed to Comply with the Code of Conduct?**

The Council has delegated to the Committee such powers to take action in respect of individual members as may be necessary to promote and maintain high standards of conduct. Accordingly the Committee may –

- 8.1 Censure or reprimand the member;
- 8.2 Publish its findings in respect of the member's conduct;
- 8.3 Report its findings to the Council *[or to the Parish Council]* for information;
- 8.4 Recommend to the member's Group Leader ( or in the case of ungrouped members, recommend to the Council or to Committees) that he/she be removed from any or all Committees or Sub-Committees of the Council;
- 8.5 Recommend to the Leader of the Council that the member be removed from the Cabinet, or removed from particular Portfolio responsibilities;
- 8.6 Recommend to Council that the member be replaced as Leader;
- 8.7 Instruct the Monitoring Officer to *[or recommend that the Parish Council]* arrange training for the member;
- 8.8 Recommend to Council or the Council Leader *[or recommend to the Parish Council]* that the member be removed from all outside appointments to which he/she has been appointed or nominated by the authority *[or by the Parish Council]*;
- 8.9 Withdraw *[or recommend to the Parish Council that it withdraws]* facilities provided to the member by the Council, such as a computer, website and/or email and internet access; or
- 8.10 Exclude *[or recommend that the Parish Council exclude]* the member from the Council's offices or other premises, with the exception of meeting rooms as necessary for attending Council, Cabinet, Committee and Sub-Committee meetings.

The Committee has no power to suspend or disqualify the member or to withdraw members' or special responsibility allowances.

**9 What happens at the end of the hearing?**

At the end of the hearing, the Chairman will state the decision of the Committee as to whether the member failed to comply with the Code of Conduct and as to any actions which the Committee resolves to take.

As soon as reasonably practicable thereafter, the Monitoring Officer shall prepare a formal decision notice in consultation with the Committee Chairman, and send a copy to you, to the member *[and to the Parish Council]*, make that decision notice available for public inspection and report the decision to the next convenient meeting of the Council.

**10 Who are the Committee?**

The Standards Committee comprises five Councillors of the District Council including at least one from each of the three political groups on the Council. It may also co-opt non-voting representatives from Town and Parish Councils.

The Independent Person is invited to attend all meetings of the Committee and his views are sought and taken into consideration before it takes any decision on whether the member's conduct constitutes a failure to comply with the Code of Conduct and as to any action to be taken following a finding of failure to comply with the Code of Conduct.

**11 Who is the Independent Person?**

The Independent Person is a person who has applied for the post following advertisement of a vacancy for the post, and is then appointed by a positive vote from a majority of all the members of Council.

A person cannot be "independent" if he/she –

- 11.1 Is, or has been within the past 5 years, a member, co-opted member or officer of the authority;
- 11.2 *[Is or has been within the past 5 years, a member, co-opted member or officer of a parish council within the authority's area], or*
- 11.3 Is a relative, or close friend, of a person within paragraph 11.1 or 11.2 above. For this purpose, "relative" means-
  - 11.3.1 Spouse or civil partner;
  - 11.3.2 Living with the other person as husband and wife or as if they were civil partners;
  - 11.3.3 Grandparent of the other person;
  - 11.3.4 A lineal descendent of a grandparent of the other person;
  - 11.3.5 A parent, sibling or child of a person within paragraphs 11.3.1 or 11.3.2;
  - 11.3.6 A spouse or civil partner of a person within paragraphs 11.3.3, 11.3.4 or 11.3.5; or
  - 11.3.7 Living with a person within paragraphs 11.3.3, 11.3.4 or 11.3.5 as husband and wife or as if they were civil partners.

## **12 Appeals**

There is no right of appeal for you as complainant or for the member against a decision of the Monitoring Officer or of the Standards Committee.

If you feel that the authority has failed to deal with your complaint properly, you may make a complaint to the Local Government Ombudsman.

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By virtue of paragraph(s) 3 of Part 1 of Schedule 12A  
of the Local Government Act 1972.

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